(Original Signature of Member)

110TH CONGRESS 2D SESSION

H.R.

6357

To amend the Public Health Service Act to promote the adoption of health information technology, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. Dingell (for himself, Mr. Barton of Texas, Mr. Pallone, Mr. Deal of Georgia, and [see attached list of cosponsors]) introduced the following bill; which was referred to the Committee on

A BILL

To amend the Public Health Service Act to promote the adoption of health information technology, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Protecting Records, Optimizing Treatment, and Easing
- 6 Communication through Healthcare Technology Act of
- 7 2008" or the "PRO(TECH)T Act of 2008".

1 (b) Table of Contents of

2 this Act is as follows:

Sec. 1. Short title; table of contents.

TITLE I—HEALTH INFORMATION TECHNOLOGY

Subtitle A—Promotion of Health Information Technology

PART 1—IMPROVING HEALTH CARE QUALITY, SAFETY, AND EFFICIENCY

Sec. 101. ONCHIT; standards development and adoption; health information technology resource center.

"TITLE XXX—HEALTH INFORMATION TECHNOLOGY AND QUALITY

"Sec. 3000. Definitions.

"Subtitle A—Promotion of Health Information Technology

"Sec. 3001. Office of the National Coordinator for Health Information Technology.

"Sec. 3002. HIT Policy Committee.

"Sec. 3003. HIT Standards Committee.

"Sec. 3004. Process for adoption of endorsed recommendations.

"Sec. 3005. Application and use of adopted standards and implementation specifications by Federal agencies.

"Sec. 3006. Voluntary application and use of adopted standards and implementation specifications by private entities.

"Sec. 3007. Health Information Technology Resource Center.

Sec. 102. Transitions.

PART 2—APPLICATION AND USE OF ADOPTED HEALTH INFORMATION TECHNOLOGY STANDARDS; REPORTS

Sec. 111. Coordination of Federal activities with adopted standards and implementation specifications.

Sec. 112. Application to private entities.

Sec. 113. Reports.

Subtitle B—Incentives for the Use of Health Information Technology

Sec. 121. Grant, loan, and demonstration programs.

"Subtitle B—Incentives for the Use of Health Information Technology

"Sec. 3011. Grants and loans to facilitate the widespread adoption of qualified health information technology.

"Sec. 3012. Demonstration program to integrate information technology into clinical education.

TITLE II—TESTING OF HEALTH INFORMATION TECHNOLOGY

Sec. 201. National Institute for Standards and Technology testing.

Sec. 202. Research and development programs.

TITLE III—PRIVACY AND SECURITY PROVISIONS

Sec. 300. Definitions.

Subtitle A—Security Provisions

- Sec. 301. Application of security provisions and penalties to business associates of covered entities; annual guidance on security provisions.
- Sec. 302. Notification in the case of breach.
- Sec. 303. Education on Health Information Privacy and report on compliance.
- Subtitle B—Improved Privacy Provisions and Additional Security Provisions
- Sec. 311. Application of penalties to business associates of covered entities for violations of privacy contract requirements.
- Sec. 312. Restrictions on certain disclosures of health information; accounting of certain protected health information disclosures.
- Sec. 313. Conditions on certain contacts as part of health care operations.
- Sec. 314. Study on application of privacy and security requirements to vendors of personal health records.
- Sec. 315. Temporary breach notification requirement for vendors of personal health records.
- Sec. 316. Business associate contracts required for certain entities.
- Sec. 317. Guidance on implementation specification to de-identify protected health information.
- Sec. 318. GAO report on treatment disclosures.
- Sec. 319. Clarification of application of wrongful disclosures criminal penalties.

Subtitle C—Relationship to Other Laws; Clarification; Effective Date

- Sec. 321. Relationship to other laws.
- Sec. 322. Effective date.

1 TITLE I—HEALTH INFORMATION

2 **TECHNOLOGY**

3 Subtitle A—Promotion of Health

4 Information Technology

- 5 PART 1—IMPROVING HEALTH CARE QUALITY,
- 6 SAFETY, AND EFFICIENCY
- 7 SEC. 101. ONCHIT; STANDARDS DEVELOPMENT AND ADOP-
- 8 TION; HEALTH INFORMATION TECHNOLOGY
- 9 RESOURCE CENTER.
- 10 (a) IN GENERAL.—The Public Health Service Act
- 11 (42 U.S.C. 201 et seq.) is amended by adding at the end
- 12 the following:

1 "TITLE XXX—HEALTH INFORMA-

2 TION TECHNOLOGY AND

QUALITY

- 4 "SEC. 3000. DEFINITIONS.
- 5 "In this title:
- 6 "(1) Enterprise integration.—The term 'enterprise integration' means the electronic linkage 7 8 of health care providers, health plans, the govern-9 ment, and other interested parties, to enable the 10 electronic exchange and use of health information 11 among all the components in the health care infra-12 structure in accordance with applicable law, and 13 such term includes related application protocols and 14 other related standards.
 - "(2) Health care provider Provider.—The term 'health care provider' means a hospital, skilled nursing facility, nursing facility, home health entity, health care clinic, Federally qualified health center, group practice (as defined in section 1877(h)(4) of the Social Security Act), a pharmacist, a pharmacy, a laboratory, a physician (as defined in section 1861(r) of the Social Security Act), a practitioner (as described in section 1842(b)(18)(C) of the Social Security Act), a provider operated by, or under contract with, the Indian Health Service or by an In-

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1	dian tribe (as defined in the Indian Self-Determina-
2	tion and Education Assistance Act), tribal organiza-
3	tion, or urban Indian organization (as defined in
4	section 4 of the Indian Health Care Improvement
5	Act), a rural health clinic, and any other category of
6	facility or clinician determined appropriate by the
7	Secretary.
8	"(3) HEALTH INFORMATION.—The term 'health
9	information' has the meaning given such term in
10	section 1171(4) of the Social Security Act.
11	"(4) Health information technology.—
12	The term 'health information technology' means
13	hardware, software, license, right, intellectual prop-
14	erty, equipment, or other information technology (in-
15	cluding new versions, upgrades, and connectivity)
16	designed or provided primarily for the electronic cre-
17	ation, maintenance, or exchange of health informa-
18	tion to coordinate care or improve health care qual-
19	ity, efficiency, or research.
20	"(5) Health Plan.—The term 'health plan'
21	has the meaning given such term in section 1171(5)
22	of the Social Security Act.
23	"(6) HIT POLICY COMMITTEE.—The term 'HIT
24	Policy Committee' means such Committee estab-
25	lished under section 3002(a).

1	"(7) HIT STANDARDS COMMITTEE.—The term
2	'HIT Standards Committee' means such Committee
3	established under section 3003(a).
4	"(8) Individually identifiable health in-
5	FORMATION.—The term 'individually identifiable
6	health information' has the meaning given such term
7	in section 1171(6) of the Social Security Act.
8	"(9) Laboratory.—The term 'laboratory' has
9	the meaning given such term in section 353(a).
10	"(10) National coordinator.—The term
11	'National Coordinator' means the head of the Office
12	of the National Coordinator for Health Information
13	Technology established under section 3001(a).
14	"(11) Pharmacist.—The term 'pharmacist'
15	has the meaning given such term in section 804(2)
16	of the Federal Food, Drug, and Cosmetic Act.
17	"(12) State.—The term 'State' means each of
18	the several States, the District of Columbia, Puerto
19	Rico, the Virgin Islands, Guam, American Samoa,
20	and the Northern Mariana Islands.

"Subtitle A—Promotion of Health 1 **Information Technology** 2 3 "SEC. 3001. OFFICE OF THE NATIONAL COORDINATOR FOR 4 HEALTH INFORMATION TECHNOLOGY. 5 "(a) Establishment.—There is established within the Department of Health and Human Services an Office 7 of the National Coordinator for Health Information Technology (referred to in this section as the 'Office'). The Office shall be headed by a National Coordinator who shall 10 be appointed by the Secretary and shall report directly to 11 the Secretary. 12 "(b) Purpose.—The National Coordinator shall perform the duties under subsection (c) in a manner con-13 sistent with the development of a nationwide interoperable health information technology infrastructure that— 15 "(1) ensures that each patient's health informa-16 17 tion is secure and protected, in accordance with ap-18 plicable law; 19 "(2) improves health care quality, reduces med-20 ical errors, and advances the delivery of patient-cen-21 tered medical care; 22 "(3) reduces health care costs resulting from 23 inefficiency, medical errors, inappropriate care, du-24 plicative care, and incomplete information;

1	"(4) ensures that appropriate information to
2	help guide medical decisions is available at the time
3	and place of care;
4	"(5) ensures the inclusion of meaningful public
5	input in such development of such infrastructure;
6	"(6) improves the coordination of care and in-
7	formation among hospitals, laboratories, physician
8	offices, and other entities through an effective infra-
9	structure for the secure and authorized exchange of
10	health care information;
11	"(7) improves public health reporting and facili-
12	tates the early identification and rapid response to
13	public health threats and emergencies, including bio-
14	terror events and infectious disease outbreaks;
15	"(8) facilitates health and clinical research and
16	health care quality;
17	"(9) promotes prevention of chronic diseases;
18	"(10) promotes a more effective marketplace,
19	greater competition, greater systems analysis, in-
20	creased consumer choice, and improved outcomes in
21	health care services; and
22	"(11) improves efforts to reduce health dispari-
23	ties.
24	"(c) Duties of the National Coordinator.—

1	"(1) STANDARDS.—The National Coordinator
2	shall review and determine whether to endorse each
3	standard, implementation specification, and certifi-
4	cation criterion for the electronic exchange and use
5	of health information that is recommended by the
6	HIT Standards Committee under section 3003 for
7	purposes of adoption under section 3004(b). The Co-
8	ordinator shall make such determination, and report
9	to the Secretary such determination, not later than
10	90 days after the date the recommendation is re-
11	ceived by the Coordinator.
12	"(2) HIT POLICY COORDINATION.—The Na-
13	tional Coordinator shall coordinate health informa-
14	tion technology policy and programs of the Depart-
15	ment with those of other relevant executive branch
16	agencies with a goal of avoiding duplication of ef-
17	forts and of helping to ensure that each agency un-
18	dertakes health information technology activities pri-
19	marily within the areas of its greatest expertise and
20	technical capability.
21	"(3) Strategic plan.—
22	"(A) IN GENERAL.—The National Coordi-
23	nator shall, in consultation with other appro-
24	priate Federal agencies (including the National
25	Institute of Standards and Technology), main-

1	tain and update a strategic plan with specific
2	objectives, milestones, and metrics for the fol-
3	lowing:
4	"(i) The electronic exchange and use
5	of health information and the enterprise
6	integration of such information.
7	"(ii) The utilization of an electronic
8	health record for each person in the United
9	States by 2014.
10	"(iii) The incorporation of privacy and
11	security protections for the electronic ex-
12	change of an individual's individually iden-
13	tifiable health information.
14	"(iv) Ensuring security methods to
15	ensure appropriate authorization, elec-
16	tronic authentication, and encryption of
17	health information.
18	"(v) Specifying a framework for co-
19	ordination and flow of recommendations
20	and policies under this subtitle among the
21	Secretary, the National Coordinator, the
22	HIT Policy Committee, the HIT Standards
23	Committee, and other health information
24	exchanges and other relevant entities.

1	"(vi) Methods to foster the public un-
2	derstanding of health information tech-
3	nology.
4	"(vii) Strategies to enhance the use of
5	health information technology in improving
6	the quality of health care, reducing medical
7	errors, reducing health disparities, and in
8	improving the continuity of care among
9	health care settings.
10	"(B) Collaboration.—The strategic
11	plan shall be developed and updated through
12	collaboration of public and private interests.
13	"(C) Measurable outcome goals.—
14	The strategic plan shall include measurable out-
15	come goals.
16	"(D) Publication.—The National Coor-
17	dinator shall publish the strategic plan, includ-
18	ing all updates.
19	"(4) Website.—The National Coordinator
20	shall maintain and frequently update an Internet
21	website on which there is posted information that in-
22	cludes the following:
23	"(A) The schedule developed by the HIT
24	Standards Committee under section 3003(b)(3).

1	"(B) The recommendations of the HIT
2	Policy Committee under section 3002.
3	"(C) Recommendations of the HIT Stand-
4	ards Committee under section 3003.
5	"(D) Sources of Federal grant funds and
6	technical assistance that are available to facili-
7	tate the purchase of, or enhance the utilization
8	of, health information technology systems.
9	"(E) The report prepared by the National
10	Coordinator under paragraph (5).
11	"(F) The assessment by the National Co-
12	ordinator under paragraph (6).
13	"(G) The evaluation by the National Coor-
14	dinator under paragraph (7).
15	"(H) The annual estimate of resources re-
16	quired under paragraph (8).
17	"(5) Implementation report.—The National
18	Coordinator shall prepare a report that identifies
19	lessons learned from major public and private health
20	care systems in their implementation of health infor-
21	mation technology systems, including information on
22	whether the systems and practices developed by such
23	systems may be applicable to and usable in whole or
24	in part by other health care providers.

1 "(6) Assessment of impact of hit on com-2 MUNITIES WITH HEALTH DISPARITIES AND UNIN-3 SURED, UNDERINSURED, AND MEDICALLY UNDER-4 SERVED AREAS.—The National Coordinator shall as-5 sess and publish the impact of health information 6 technology in communities with health disparities 7 and in areas that serve uninsured, underinsured, 8 and medically underserved individuals (including 9 urban and rural areas) and identify practices to in-10 crease the adoption of such technology by health 11 care providers in such communities. 12 "(7) Evaluation of benefits and costs of 13 THE ELECTRONIC USE AND EXCHANGE OF HEALTH 14 INFORMATION.—The National Coordinator 15 evaluate and publish evidence on the benefits and 16 costs of the electronic use and exchange of health in-17 formation and assess to whom these benefits and 18 costs accrue. 19 RESOURCE REQUIREMENTS.—The 20 tional Coordinator shall estimate and publish re-21 sources required annually to reach the goal of utili-22 zation of an electronic health record for each person 23 in the United States by 2014, including the required 24 level of Federal funding, expectations for regional, 25 State, and private investment, and the expected con-

1	tributions by volunteers to activities for the utiliza-
2	tion of such records.
3	"(9) CERTIFICATION.—
4	"(A) In General.—The National Coordi-
5	nator, in consultation with the Director of the
6	National Institute of Standards and Tech-
7	nology, shall develop a program (either directly
8	or by contract) for the voluntary certification of
9	health information technology as being in com-
10	pliance with applicable certification criteria
11	adopted under this subtitle. Such program shall
12	include testing of the technology in accordance
13	with section 201(b) of the PRO(TECH)T Act
14	of 2008.
15	"(B) Certification criteria de-
16	SCRIBED.—In this title, the term 'certification
17	criteria' means, with respect to standards and
18	implementation specifications for health infor-
19	mation technology, criteria to establish that the
20	technology meets such standards and implemen-
21	tation specifications.
22	"(d) Detail of Federal Employees.—
23	"(1) In general.—Upon the request of the
24	National Coordinator, the head of any Federal agen-
25	cy is authorized to detail, with or without reimburse-

1	ment from the Office, any of the personnel of such
2	agency to the Office to assist it in carrying out its
3	duties under this section.
4	"(2) Effect of Detail.—Any detail of per-
5	sonnel under paragraph (1) shall—
6	"(A) not interrupt or otherwise affect the
7	civil service status or privileges of the Federal
8	employee; and
9	"(B) be in addition to any other staff of
10	the Department employed by the National Co-
11	ordinator.
12	"(3) Acceptance of Detailees.—Notwith-
13	standing any other provision of law, the Office may
14	accept detailed personnel from other Federal agen-
15	cies without regard to whether the agency described
16	under paragraph (1) is reimbursed.
17	"(e) Authorization of Appropriations.—There
18	are authorized to be appropriated to carry out this section
19	\$66,000,000 for fiscal year 2009.
20	"SEC. 3002. HIT POLICY COMMITTEE.
21	"(a) Establishment.—There is established a HIT
22	Policy Committee to make policy recommendations to the
23	National Coordinator relating to the implementation of a
24	nationwide health information technology infrastructure,

I	including implementation of the strategic plan described
2	in section $3001(c)(3)$.
3	"(b) Duties.—
4	"(1) RECOMMENDATIONS ON HEALTH INFOR-
5	MATION TECHNOLOGY INFRASTRUCTURE.—Not later
6	than 1 year after the date of the enactment of this
7	title, the HIT Policy Committee shall recommend a
8	policy framework for the development and adoption
9	of a nationwide health information technology infra-
10	structure that permits the electronic exchange and
11	use of health information as is consistent with the
12	strategic plan under section $3001(c)(3)$ and that in-
13	cludes the recommendations under paragraph (2).
14	Annually thereafter the Committee shall update such
15	recommendations and make new recommendations
16	as appropriate.
17	"(2) Specific areas of standard develop-
18	MENT.—
19	"(A) IN GENERAL.—The HIT Policy Com-
20	mittee shall recommend the areas in which
21	standards, implementation specifications, and
22	certification criteria are needed for the elec-
23	tronic exchange and use of health information
24	for purposes of adoption under section 3004(b)
25	and shall recommend an order of priority for

1	the development, harmonization, and recogni-
2	tion of such standards, specifications, and cri-
3	teria among the areas so recommended. Such
4	standards and implementation specifications
5	shall include named standards, architectures,
6	and software schemes for the authentication
7	and security of individually identifiable health
8	information and other information as needed to
9	ensure the reproducible development of common
10	solutions across disparate entities.
11	"(B) Areas required for consider-
12	ATION.—In making recommendations under
13	subparagraph (A), the HIT Policy Committee
14	shall consider at least the following areas:
15	"(i) Technologies that protect the pri-
16	vacy of health information and promote se-
17	curity, including for the protection from
18	disclosure of specific individually identifi-
19	able health information, in accordance with
20	applicable law, and for the use and disclo-
21	sure of limited data sets (as defined for
22	purposes of regulations promulgated under
23	section 264(e) of the Health Insurance
24	Portability and Accountability Act of
25	1996) of such information.

1	"(ii) A nationwide interoperable
2	health information technology infrastruc-
3	ture that permits the electronic exchange
4	and use of health information.
5	"(iii) The utilization of an electronic
6	health record for each person in the United
7	States by 2014.
8	"(C) OTHER AREAS FOR CONSIDER-
9	ATION.—In making recommendations under
10	subparagraph (A), the HIT Policy Committee
11	may consider the following additional areas:
12	"(i) The appropriate uses of a nation-
13	wide health information infrastructure, in-
14	cluding for purposes of—
15	"(I) the collection of quality data
16	and public reporting;
17	"(II) biosurveillance and public
18	health;
19	"(III) medical and clinical re-
20	search; and
21	"(IV) drug safety.
22	"(ii) Self-service technologies that fa-
23	cilitate the use and exchange of patient in-
24	formation and reduce wait times.

1	"(iii) Telemedicine technologies, in
2	order to reduce travel requirements for pa-
3	tients in remote areas.
4	"(iv) Technologies that facilitate home
5	health care and the monitoring of patients
6	recuperating at home.
7	"(v) Technologies that help reduce
8	medical errors.
9	"(vi) Technologies that facilitate the
10	continuity of care among health settings.
11	"(vii) Technologies that meet the
12	needs of diverse populations.
13	"(viii) Any other technology that the
14	HIT Policy Committee finds to be among
15	the technologies with the greatest potential
16	to improve the quality and efficiency of
17	health care.
18	"(3) FORUM.—The HIT Policy Committee shall
19	serve as a forum for broad stakeholder input with
20	specific expertise in policies relating to the matters
21	described in paragraphs (1) and (2).
22	"(4) Website.—The HIT Policy Committee
23	shall develop and maintain an Internet website on
24	which there is posted information that includes the
25	following:

1	"(A) Established governance rules.
2	"(B) A business plan.
3	"(C) Meeting notices at least 14 days prior
4	to each meeting.
5	"(D) Meeting agendas at least 7 days prior
6	to each meeting.
7	"(E) Meeting materials at least 3 days
8	prior to each meeting.
9	"(c) Membership.—
10	"(1) Appointments.—The HIT Policy Com-
11	mittee shall be composed of members to be ap-
12	pointed as follows:
13	"(A) 3 members shall be appointed by the
14	Secretary, 1 of whom shall be appointed to rep-
15	resent the Department of Health and Human
16	Services and 1 of whom shall be a public health
17	official.
18	"(B) 1 member shall be appointed by the
19	majority leader of the Senate.
20	"(C) 1 member shall be appointed by the
21	minority leader of the Senate.
22	"(D) 1 member shall be appointed by the
23	Speaker of the House of Representatives.

1	"(E) 1 member shall be appointed by the
2	minority leader of the House of Representa-
3	tives.
4	"(F) Such other members as shall be ap-
5	pointed by the President as representatives of
6	other relevant Federal agencies.
7	"(G) 11 members shall be appointed by the
8	Comptroller General of the United States of
9	whom—
10	"(i) 1 member shall be an advocate
11	for patients or consumers;
12	"(ii) 2 members shall represent health
13	care providers, one of which shall be a phy-
14	sician;
15	"(iii) 1 member shall be from a labor
16	organization representing health care
17	workers;
18	"(iv) 1 member shall have expertise in
19	privacy and security;
20	"(v) 1 member shall have expertise in
21	improving the health of vulnerable popu-
22	lations;
23	"(vi) 1 member shall be from the re-
24	search community;

1	"(vii) 1 member shall represent health
2	plans or other third-party payers;
3	"(viii) 1 member shall represent infor-
4	mation technology vendors;
5	"(ix) 1 member shall represent pur-
6	chasers or employers; and
7	"(x) 1 member shall have expertise in
8	health care quality measurement and re-
9	porting.
10	"(2) National Coordinator.—The National
11	Coordinator shall be a member of the HIT Policy
12	Committee and act as a liaison among the HIT Pol-
13	icy Committee, the HIT Standards Committee, and
14	the Federal Government.
15	"(3) Chairperson and vice chairperson.—
16	The HIT Policy Committee shall designate 1 mem-
17	ber to serve as the chairperson and 1 member to
18	serve as the vice chairperson of the HIT Policy
19	Committee.
20	"(4) Participation.—The members of the
21	HIT Policy Committee appointed under paragraph
22	(1) shall represent a balance among various sectors
23	of the health care system so that no single sector
24	unduly influences the recommendations of such
25	Committee.

1	"(5) Terms.—
2	"(A) In general.—The terms of mem-
3	bers of the HIT Policy Committee appointed
4	under paragraph (1) shall be 3 years except
5	that the Comptroller General of the United
6	States shall designate staggered terms for the
7	members first appointed under paragraph
8	(1)(G).
9	"(B) VACANCIES.—Any member appointed
10	to fill a vacancy in the membership of the HIT
11	Policy Committee that occurs prior to the expi-
12	ration of the term for which the member's pred-
13	ecessor was appointed shall be appointed only
14	for the remainder of that term. A member may
15	serve after the expiration of that member's
16	term until a successor has been appointed. A
17	vacancy in the HIT Policy Committee shall be
18	filled in the manner in which the original ap-
19	pointment was made.
20	"(6) Outside involvement.—The HIT Policy
21	Committee shall ensure an adequate opportunity for
22	the participation in activities of the Committee of
23	outside advisors, including individuals with expertise
24	in the development of policies for the electronic ex-

- 1 change and use of health information, including in
- 2 the areas of health information privacy and security.
- 3 "(7) QUORUM.—Ten members of the HIT Pol-
- 4 icy Committee shall constitute a quorum for pur-
- 5 poses of voting, but a lesser number of members
- 6 may meet and hold hearings.
- 7 "(d) Application of FACA.—The Federal Advisory
- 8 Committee Act (5 U.S.C. App.), other than section 14 of
- 9 such Act, shall apply to the HIT Policy Committee.
- 10 "(e) Publication.—The Secretary shall provide for
- 11 publication in the Federal Register and the posting on the
- 12 Internet website of the Office of the National Coordinator
- 13 for Health Information Technology of all policy rec-
- 14 ommendations made by the HIT Policy Committee under
- 15 this section.
- 16 "SEC. 3003. HIT STANDARDS COMMITTEE.
- 17 "(a) Establishment.—There is established a com-
- 18 mittee to be known as the HIT Standards Committee to
- 19 recommend to the National Coordinator standards, imple-
- 20 mentation specifications, and certification criteria for the
- 21 electronic exchange and use of health information for pur-
- 22 poses of adoption under section 3004(b), consistent with
- 23 the implementation of the strategic plan described in sec-
- 24 tion 3001(c)(3).
- 25 "(b) Duties.—

1	"(1) Standard Development.—
2	"(A) IN GENERAL.—Beginning not later
3	than 1 year after the date of the enactment of
4	this title, the HIT Standards Committee shall
5	recommend to the National Coordinator stand-
6	ards, implementation specifications, and certifi-
7	cation criteria described in subsection (a) that
8	have been developed, harmonized, or recognized
9	by the Committee. Annually thereafter the
10	Committee shall update such recommendations
11	and make new recommendations as appropriate,
12	including in response to a notification sent
13	under section 3004(b)(2). Such recommenda-
14	tions shall be consistent with the latest rec-
15	ommendations made by the HIT Policy Com-
16	mittee.
17	"(B) PILOT TESTING OF STANDARDS AND
18	IMPLEMENTATION SPECIFICATIONS.—In the de-
19	velopment, harmonization, or recognition of
20	standards and implementation specifications,
21	the HIT Standards Committee, as appropriate,
22	shall provide for the testing of such standards
23	and specifications by the National Institute for
24	Standards and Technology under section 201 of

the PRO(TECH)T Act of 2008.

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1	"(C) Consistency.—The standards, im-
2	plementation specifications, and certification
3	criteria recommended under this subsection
4	shall be consistent with the standards for infor-
5	mation transactions and data elements adopted
6	pursuant to section 1173 of the Social Security
7	Act.
8	"(2) FORUM.—The HIT Standards Committee
9	shall serve as a forum for the participation of a
10	broad range of stakeholders to provide input on the
11	development, harmonization, and recognition of
12	standards, implementation specifications, and certifi-
13	cation criteria necessary for the development and
14	adoption of a nationwide interoperable health infor-
15	mation technology infrastructure.
16	"(3) Schedule.—Not later than 90 days after
17	the date of the enactment of this title, the HIT
18	Standards Committee shall develop a schedule for
19	the assessment of policy recommendations developed
20	by the HIT Policy Committee under section 3002.
21	The HIT Standards Committee shall update such
22	schedule annually. The Secretary shall publish such
23	schedule in the Federal Register.
24	"(4) Public input.—The HIT Standards
25	Committee shall conduct open public meetings and

1	develop a process to allow for public comment on the
2	schedule described in paragraph (3) and rec-
3	ommendations described in this subsection. Under
4	such process comments shall be submitted in a time-
5	ly manner after the date of publication of a rec-
6	ommendation under this subsection.
7	"(5) Website.—The HIT Standards Com-
8	mittee shall develop and maintain an Internet
9	website on which there is posted information that in-
10	cludes the following:
11	"(A) Established governance rules.
12	"(B) A business plan.
13	"(C) Meeting notices at least 14 days prior
14	to each meeting.
15	"(D) Meeting agendas at least 7 days prior
16	to each meeting.
17	"(E) Meeting materials at least 3 days
18	prior to each meeting.
19	"(6) Requirement to integrate rec-
20	OMMENDATIONS.—In carrying out the activities
21	under this section, the HIT Standards Committee
22	shall integrate the recommendations of the HIT Pol-
23	icy Committee.
24	"(c) Membership.—

1	"(1) APPOINTMENTS.—The HIT Standards
2	Committee shall be composed of members to be ap-
3	pointed as follows:
4	"(A) 2 members shall be appointed by the
5	Secretary.
6	"(B) 1 member shall be appointed by the
7	majority leader of the Senate.
8	"(C) 1 member shall be appointed by the
9	minority leader of the Senate.
10	"(D) 1 member shall be appointed by the
11	Speaker of the House of Representatives.
12	"(E) 1 member shall be appointed by the
13	minority leader of the House of Representa-
14	tives.
15	"(F) 9 members shall be appointed by the
16	Comptroller General of the United States of
17	whom—
18	"(i) 1 member shall be a representa-
19	tive of consumer or patient organizations;
20	"(ii) 1 member shall be a representa-
21	tive of organizations with expertise in pri-
22	vacy;
23	"(iii) 1 member shall be a representa-
24	tive of organizations with expertise in secu-
25	rity;

1	"(iv) 2 members shall be a representa-
2	tive of health care providers, one of which
3	shall be a physician;
4	"(v) 1 member shall be a representa-
5	tive of health plans or other third party
6	payers;
7	"(vi) 1 member shall be a representa-
8	tive of information technology vendors;
9	"(vii) 1 member shall be a representa-
10	tive of purchasers or employers; and
11	"(viii) 1 member shall be a represent-
12	ative of the health research community.
13	"(G) 1 member shall be appointed by the
14	Director of the National Institute for Standards
15	and Technology.
16	"(2) National Coordinator.—The National
17	Coordinator shall be a member of the HIT Stand-
18	ards Committee and act as a liaison among the HIT
19	Standards Committee, the HIT Policy Committee,
20	and the Federal government.
21	"(3) Chairperson and vice chairperson.—
22	The HIT Standards Committee shall designate 1
23	member to serve as the chairperson and 1 member
24	to serve as the vice chairperson of the Committee.

1	"(4) Participation.—The members of the
2	HIT Standards Committee appointed under para-
3	graph (1) shall represent a balance among various
4	sectors of the health care system so that no single
5	sector unduly influences the recommendations of
6	such Committee.
7	"(5) TERMS.—
8	"(A) In general.—The terms of mem-
9	bers of the HIT Standards Committee ap-
10	pointed under paragraph (1) shall be 3 years
11	except that the Comptroller General of the
12	United States shall designate staggered terms
13	for the members first appointed under para-
14	$\operatorname{graph}(1)(F).$
15	"(B) VACANCIES.—Any member appointed
16	to fill a vacancy in the membership of the HIT
17	Standards Committee that occurs prior to the
18	expiration of the term for which the member's
19	predecessor was appointed shall be appointed
20	only for the remainder of that term. A member
21	may serve after the expiration of that member's
22	term until a successor has been appointed. A
23	vacancy in the HIT Standards Committee shall
24	be filled in the manner in which the original ap-
25	pointment was made.

1	"(6) OUTSIDE INVOLVEMENT.—The HIT
2	Standards Committee shall ensure an adequate op-
3	portunity for the participation in activities of the
4	Committee of outside advisors, including individuals
5	with expertise in the development of standards for
6	the electronic exchange and use of health informa-
7	tion, including in the areas of health information
8	privacy and security.
9	"(7) Quorum.—Eight members of the HIT
10	Standards Committee shall constitute a quorum for
11	purposes of voting, but a lesser number of members
12	may meet and hold hearings.
13	"(d) Application of FACA.—The Federal Advisory
14	Committee Act (5 U.S.C. App.), other than section 14,
15	shall apply to the HIT Standards Committee.
16	"(e) Publication.—The Secretary shall provide for
17	publication in the Federal Register and the posting on the
18	Internet website of the Office of the National Coordinator
19	for Health Information Technology of all recommenda-
20	tions made by the HIT Standards Committee under this
21	section.
22	"SEC. 3004. PROCESS FOR ADOPTION OF ENDORSED REC-
23	OMMENDATIONS.
24	"(a) Review of Endorsed Standards, Speci-
25	FICATIONS, AND CRITERIA.—Not later than 90 days after

the date of receipt of standards, implementation specifications, or certification criteria endorsed under section 3001(c), the Secretary, in consultation with representatives of other relevant Federal agencies, shall jointly review such standards, specifications, or criteria and shall determine whether or not to propose adoption of such 7 standards, specifications, or criteria. 8 "(b) Determination to Adopt Standards, Spec-IFICATIONS, AND CRITERIA.—If the Secretary determines— 10 "(1) to propose adoption of any grouping of 11 12 such standards, specifications, or criteria, the Sec-13 retary shall, through a rulemaking process, deter-14 mine whether or not to adopt such grouping of 15 standards, specifications, or criteria; or "(2) not to propose adoption of any grouping of 16 17 standards, specifications, or criteria, the Secretary 18 shall notify the National Coordinator and the HIT 19 Standards Committee in writing of such determina-20 tion and the reasons for not proposing the adoption 21 of such recommendation. 22 "(c) Publication.—The Secretary shall provide for 23 publication in the Federal Register of all determinations made by the Secretary under subsection (a).

1	"SEC. 3005. APPLICATION AND USE OF ADOPTED STAND-
2	ARDS AND IMPLEMENTATION SPECIFICA-
3	TIONS BY FEDERAL AGENCIES.
4	"For requirements relating to the application and use
5	by Federal agencies of the standards and implementation
6	specifications adopted under section 3004(b), see section
7	111 of the PRO(TECH)T Act of 2008.
8	"SEC. 3006. VOLUNTARY APPLICATION AND USE OF ADOPT-
9	ED STANDARDS AND IMPLEMENTATION
10	SPECIFICATIONS BY PRIVATE ENTITIES.
11	"(a) In General.—Except as provided under section
12	112 of the PRO(TECH)T Act of 2008, any standard or
13	implementation specification adopted under section
14	3004(b) shall be voluntary with respect to private entities.
15	"(b) Rule of Construction.—Nothing in this sub-
16	title shall be construed to require that a private entity that
17	enters into a contract with the Federal Government apply
18	or use the standards and implementation specifications
19	adopted under section 3004(b) with respect to activities
20	not related to the contract.
21	"SEC. 3007. HEALTH INFORMATION TECHNOLOGY RE-
22	SOURCE CENTER.
23	"(a) Development.—
24	"(1) In General.—The National Coordinator
25	shall develop a Health Information Technology Re-
26	source Center to provide technical assistance and de-

1	velop best practices to support and accelerate efforts
2	to adopt, implement, and effectively use health infor-
3	mation technology that allows for the electronic ex-
4	change and use of information in compliance with
5	standards, implementation specifications, and certifi-
6	cation criteria adopted under section 3004(b).
7	"(2) Purposes.—The purpose of the Center is
8	to—
9	"(A) provide a forum for the exchange of
10	knowledge and experience;
11	"(B) accelerate the transfer of lessons
12	learned from existing public and private sector
13	initiatives, including those currently receiving
14	Federal financial support;
15	"(C) assemble, analyze, and widely dis-
16	seminate evidence and experience related to the
17	adoption, implementation, and effective use of
18	health information technology that allows for
19	the electronic exchange and use of information;
20	"(D) provide technical assistance for the
21	establishment and evaluation of regional and
22	local health information networks to facilitate
23	the electronic exchange of information across
24	health care settings and improve the quality of
25	health care;

1	"(E) provide technical assistance for the
2	development and dissemination of solutions to
3	barriers to the exchange of electronic health in-
4	formation;
5	"(F) learn about effective strategies to
6	adopt and utilize health information technology
7	in medically underserved communities;
8	"(G) conduct other activities identified by
9	the States, local or regional health information
10	networks, or health care stakeholders as a focus
11	for developing and sharing best practices; and
12	"(H) provide technical assistance to pro-
13	mote adoption and utilization of health informa-
14	tion technology by health care providers, includ-
15	ing in medically underserved communities.
16	"(b) Technical Assistance Telephone Number
17	OR WEBSITE.—The National Coordinator shall establish
18	a toll-free telephone number or Internet website to provide
19	health care providers with a single point of contact to—
20	"(1) learn about Federal grants and technical
21	assistance services related to interoperable health in-
22	formation technology;
23	"(2) learn about standards, implementation
24	specifications, and certification criteria adopted
25	under section 3004(b);

1	"(3) learn about regional and local health infor-
2	mation networks for assistance with health informa-
3	tion technology; and
4	"(4) disseminate additional information deter-
5	mined by the National Coordinator.".
6	SEC. 102. TRANSITIONS.
7	(a) ONCHIT.—To the extent consistent with section
8	3001 of the Public Health Service Act, as added by section
9	101, all functions, personnel, assets, liabilities, and admin-
10	istrative actions applicable to the National Coordinator for
11	Health Information Technology appointed under Execu-
12	tive Order 13335 or the Office of such National Coordi-
13	nator on the date before the date of the enactment of this
14	Act shall be transferred to the National Coordinator ap-
15	pointed under section 3001(a) of such Act and the Office
16	of such National Coordinator as of the date of the enact-
17	ment of this Act.
18	(b) AHIC.—
19	(1) To the extent consistent with sections 3002
20	and 3003 of the Public Health Service Act, as added
21	by section 101, all functions, personnel, assets, and
22	liabilities applicable to the American Health Infor-
23	mation Community created in response to Executive
24	Order 13335 as of the day before the date of the en-
25	actment of this Act shall be transferred to the HIT

l	Policy Committee or the HIT Standards Committee,
2	established under section 3002(a) or 3003(a) of such
3	Act, as appropriate, as of the date of the enactment
4	of this Act.
5	(2) In carrying out section 3003(b)(1)(A) of the
6	Public Health Service Act, as so added, until rec-
7	ommendations are made by the HIT Policy Com-
8	mittee, recommendations of the HIT Standards
9	Committee shall be consistent with the most recent
10	recommendations made by the American Health In-
11	formation Community.
12	(c) Rules of Construction.—
13	(1) ONCHIT.—Nothing in section 3001 of the
14	Public Health Service Act, as added by section 101,
15	or subsection (a) shall be construed as requiring the
16	creation of a new entity to the extent that the Office
17	of the National Coordinator for Health Information
18	Technology established pursuant to Executive Order
19	13335 is consistent with the provisions of such sec-
20	tion 3001.
21	(2) AHIC.—Nothing in sections 3002 or 3003
22	of the Public Health Service Act, as added by sec-
23	tion 101, or subsection (b) shall be construed as re-
24	quiring the creation of a new entity to the extent
25	that the American Health Information Community

1	created in response to Executive Order 13335 is
2	consistent with the provisions of such sections 3002
3	and 3003.
4	PART 2—APPLICATION AND USE OF ADOPTED
5	HEALTH INFORMATION TECHNOLOGY
6	STANDARDS; REPORTS
7	SEC. 111. COORDINATION OF FEDERAL ACTIVITIES WITH
8	ADOPTED STANDARDS AND IMPLEMENTA-
9	TION SPECIFICATIONS.
10	(a) Spending on Health Information Tech-
11	NOLOGY SYSTEMS.—As each agency (as defined in the Ex-
12	ecutive Order issued on August 22, 2006, relating to pro-
13	moting quality and efficient health care in Federal govern-
14	ment administered or sponsored health care programs) im-
15	plements, acquires, or upgrades health information tech-
16	nology systems used for the direct exchange of individually
17	identifiable health information between agencies and with
18	non-Federal entities, it shall utilize, where available,
19	health information technology systems and products that
20	meet standards and implementation specifications adopted
21	under section 3004(b) of the Public Health Service Act,
22	as added by section 101.
23	(b) Federal Information Collection Activi-
24	TIES.—With respect to a standard or implementation
25	specification adopted under section 3004(b) of the Public

- 1 Health Service Act, as added by section 101, the President
- 2 shall take measures to ensure that Federal activities in-
- 3 volving the broad collection and submission of health in-
- 4 formation are consistent with such standard or specifica-
- 5 tion, respectively, within three years after the date of such
- 6 adoption.
- 7 (c) Application of Definitions.—The definitions
- 8 contained in section 3000 of the Public Health Service
- 9 Act, as added by section 101, shall apply for purposes of
- 10 this part.

11 SEC. 112. APPLICATION TO PRIVATE ENTITIES.

- Each agency (as defined in such Executive Order
- 13 issued on August 22, 2006, relating to promoting quality
- 14 and efficient health care in Federal government adminis-
- 15 tered or sponsored health care programs) shall require in
- 16 contracts or agreements with health care providers, health
- 17 plans, or health insurance issuers that as each provider,
- 18 plan, or issuer implements, acquires, or upgrades health
- 19 information technology systems, it shall utilize, where
- 20 available, health information technology systems and prod-
- 21 ucts that meet standards and implementation specifica-
- 22 tions adopted under section 3004(b) of the Public Health
- 23 Service Act, as added by section 101.

1 SEC. 113. REPORTS.

- 2 (a) In General.—The Secretary of Health and
- 3 Human Services shall submit to the Committee on Health,
- 4 Education, Labor, and Pensions and the Committee on
- 5 Commerce, Science, and Transportation of the Senate and
- 6 the Committee on Energy and Commerce and the Com-
- 7 mittee on Science and Technology of the House of Rep-
- 8 resentatives, on an annual basis, a report that—
- 9 (1) describes the specific actions that have been
- taken by the Federal Government and private enti-
- ties to facilitate the adoption of an interoperable na-
- tionwide system for the electronic exchange of health
- information;
- 14 (2) describes barriers to the adoption of such a
- 15 nationwide system; and
- 16 (3) contains recommendations to achieve full
- implementation of such a nationwide system.
- 18 (b) Reimbursement Incentive Study.—The Sec-
- 19 retary of Health and Human Services shall carry out, or
- 20 contract with a private entity to carry out, a study that
- 21 examines methods to create efficient reimbursement incen-
- 22 tives for improving health care quality in Federally quali-
- 23 fied health centers, rural health clinics, and free clinics.

1	Subtitle B—Incentives for the Use
2	of Health Information Technology
3	SEC. 121. GRANT, LOAN, AND DEMONSTRATION PROGRAMS.
4	Title XXX of the Public Health Service Act, as added
5	by section 101, is amended by adding at the end the fol-
6	lowing new subtitle:
7	"Subtitle B—Incentives for the Use
8	of Health Information Technology
9	"SEC. 3011. GRANTS AND LOANS TO FACILITATE THE WIDE-
10	SPREAD ADOPTION OF QUALIFIED HEALTH
11	INFORMATION TECHNOLOGY.
12	"(a) Competitive Grants to Facilitate the
13	WIDESPREAD ADOPTION OF HEALTH INFORMATION
14	TECHNOLOGY.—
15	"(1) In General.—The National Coordinator
16	may award competitive grants to eligible entities to
17	purchase qualified health information technology.
18	"(2) Qualified health information tech-
19	NOLOGY.—For purposes of this section, the term
20	'qualified health information technology' means
21	health information technology that consists of hard-
22	ware, software, or the provision of support services
23	and that—
24	"(A) enables the protection of health infor-
25	mation, in accordance with applicable law;

1	"(B) is (or is necessary for the operation
2	of) an electronic health records system, includ-
3	ing the provision of decision support and physi-
4	cian order entry for medications;
5	"(C) has the ability to allow timely and
6	permissible access to patient information and to
7	transmit and exchange health information
8	among providers, patients, or insurers; and
9	"(D) is certified under the program devel-
10	oped under section $3001(c)(9)$ to be in compli-
11	ance with any applicable standards and imple-
12	mentation specifications adopted under section
13	3004(b).
14	"(3) Eligibility.—To be eligible to receive a
15	grant under paragraph (1) an entity shall—
16	"(A) submit to the National Coordinator
17	an application at such time and in such manner
18	as the National Coordinator may require, and
19	containing—
20	"(i) a plan on how the entity intends
21	to maintain and support the qualified
22	health information technology that would
23	be purchased with amounts under such
24	grant, including the type of resources ex-
25	pected to be involved; and

1	"(ii) such other information as the
2	National Coordinator may require;
3	"(B) submit to the National Coordinator a
4	strategic plan for the electronic exchange and
5	use of health information;
6	"(C) be—
7	"(i) a not for profit hospital or a Fed-
8	erally qualified health center (as defined in
9	section 1861(aa)(4) of the Social Security
10	Act);
11	"(ii) an individual or group practice;
12	or
13	"(iii) another health care provider not
14	described in clause (i) or (ii);
15	"(D) demonstrate significant financial
16	need;
17	"(E) agree to notify individuals in accord-
18	ance with section 302 of the PRO(TECH)T Act
19	of 2008 if their individually identifiable health
20	information is accessed or acquired as a result
21	of a breach; and
22	"(F) provide matching funds in accordance
23	with paragraph (5).
24	"(4) USE OF FUNDS.—Amounts received under
25	a grant under this subsection shall be used to facili-

1	tate the purchase of qualified health information
2	technology.
3	"(5) MATCHING REQUIREMENT.—To be eligible
4	for a grant under this subsection an entity shall con-
5	tribute non-Federal contributions to the costs of car-
6	rying out the activities for which the grant is award-
7	ed in an amount equal to \$1 for each \$3 of Federal
8	funds provided under the grant.
9	"(6) Preference in awarding grants.—In
10	awarding grants under this subsection the National
11	Coordinator shall give preference to the following eli-
12	gible entities:
13	"(A) Small health care providers.
14	"(B) Entities that are located in rural,
15	frontier, and other areas that serve uninsured,
16	underinsured, and medically underserved indi-
17	viduals (regardless of whether such area is
18	urban, rural, or frontier).
19	"(C) Entities that will link, to the extent
20	practicable, to local or regional health informa-
21	tion plan or plans.
22	"(D) Nonprofit health care providers.
23	"(7) Additional sources of funding for
24	HEALTH INFORMATION TECHNOLOGY.—Funding
25	made available under this subsection is in addition

1	to funding which may be used toward the acquisition
2	and utilization of health information technology
3	under other law, which includes the following:
4	"(A) Medicaid transformation grants
5	under section 1903(z) of the Social Security
6	Act.
7	"(B) Grants or funding available through
8	the Agency for Healthcare Research and Qual-
9	ity.
10	"(C) Grants or funding that may be avail-
11	able through the Health Resources and Services
12	Administration for investment in health infor-
13	mation technologies or telehealth.
14	"(D) Grants or funding that may be avail-
15	able through the Department of Agriculture's
16	Rural Development Telecommunications Pro-
17	gram for investment in telemedicine.
18	"(b) Competitive Grants to States and Indian
19	Tribes for the Development of Loan Programs to
20	FACILITATE THE WIDESPREAD ADOPTION OF QUALIFIED
21	HEALTH INFORMATION TECHNOLOGY.—
22	"(1) IN GENERAL.—The National Coordinator
23	may award competitive grants to eligible entities for
24	the establishment of programs for loans to health

1	care providers to purchase qualified health informa-
2	tion technology.
3	"(2) Eligible entity defined.—For pur-
4	poses of this subsection, the term 'eligible entity'
5	means a State or Indian tribe (as defined in the In-
6	dian Self-Determination and Education Assistance
7	Act) that—
8	"(A) submits to the National Coordinator
9	an application at such time, in such manner,
10	and containing such information as the Na-
11	tional Coordinator may require;
12	"(B) submits to the National Coordinator
13	a strategic plan in accordance with paragraph
14	(4) and provides to the National Coordinator
15	assurances that the entity will update such plan
16	annually in accordance with such paragraph;
17	"(C) provides assurances to the National
18	Coordinator that the entity will establish a
19	Loan Fund in accordance with paragraph (3);
20	"(D) provides assurances to the National
21	Coordinator that the entity will not provide a
22	loan from the Loan Fund to a health care pro-
23	vider unless the provider meets each of the con-
24	ditions described in paragraph (5); and

1	"(E) agrees to provide matching funds in
2	accordance with paragraph (9).
3	"(3) Establishment of fund.—For purposes
4	of paragraph (3)(C), an eligible entity shall establish
5	a qualified health information technology loan fund
6	(referred to in this subsection as a 'Loan Fund')
7	and comply with the other requirements contained in
8	this section. A grant to an eligible entity under this
9	subsection shall be deposited in the Loan Fund es-
10	tablished by the eligible entity. No funds authorized
11	by other provisions of this subtitle to be used for
12	other purposes specified in this subtitle shall be de-
13	posited in any Loan Fund.
14	"(4) Strategic plan.—
15	"(A) In general.—For purposes of para-
16	graph (3)(B), a strategic plan of an eligible en-
17	tity under this paragraph shall identify the in-
18	tended uses of amounts available to the Loan
19	Fund of such entity.
20	"(B) Contents.—A strategic plan under
21	subparagraph (A), with respect to a Loan Fund
22	of an eligible entity, shall include for a year the
23	following:

1	"(i) A list of the projects to be as-
2	sisted through the Loan Fund during such
3	year.
4	"(ii) A description of the criteria and
5	methods established for the distribution of
6	funds from the Loan Fund during the
7	year.
8	"(iii) A description of the financial
9	status of the Loan Fund as of the date of
10	submission of the plan.
11	"(iv) The short-term and long-term
12	goals of the Loan Fund.
13	"(5) Health care provider conditions for
14	RECEIPT OF LOANS.—For purposes of paragraph
15	(2)(D), the conditions described in this paragraph,
16	with respect to a health care provider that seeks a
17	loan from a Loan Fund established under this sub-
18	section, are the following:
19	"(A) The health care provider links, to the
20	extent practicable, to a local or regional health
21	information network.
22	"(B) The health care provider consults
23	with the Health Information Technology Re-
24	source Center established under section 3007 to
25	access the knowledge and experience of existing

1	initiatives regarding the successful implementa-
2	tion and effective use of health information
3	technology.
4	"(C) The health care provider agrees to
5	notify individuals in accordance with section
6	302 of the PRO(TECH)T Act of 2008 if their
7	individually identifiable health information is
8	accessed or acquired as a result of a breach.
9	"(D) The health care provider submits to
10	the State or Indian tribe involved a plan on how
11	the health care provider intends to maintain
12	and support the qualified health information
13	technology that would be purchased with such
14	loan, including the type of resources expected to
15	be involved and any such other information as
16	the State or Indian Tribe, respectively, may re-
17	quire.
18	"(6) Use of funds.—
19	"(A) IN GENERAL.—Amounts deposited in
20	a Loan Fund, including loan repayments and
21	interest earned on such amounts, shall be used
22	only for awarding loans or loan guarantees, or
23	as a source of reserve and security for leveraged
24	loans, the proceeds of which are deposited in
25	the Loan Fund established under paragraph

1	(1). Loans under this section may be used by
2	a health care provider to purchase qualified
3	health information technology.
4	"(B) Limitation.—Amounts received by
5	an eligible entity under this subsection may not
6	be used—
7	"(i) for the purchase or other acquisi-
8	tion of any health information technology
9	system that is not a qualified health infor-
10	mation technology;
11	"(ii) to conduct activities for which
12	Federal funds are expended under this
13	title; or
14	"(iii) for any purpose other than mak-
15	ing loans to health care providers in ac-
16	cordance with this section.
17	"(7) Types of assistance.—Except as other-
18	wise limited by applicable State law, amounts depos-
19	ited into a Loan Fund under this subsection may
20	only be used for the following:
21	"(A) To award loans that comply with the
22	following:
23	"(i) The interest rate for each loan
24	shall not exceed the market interest rate.

1	"(ii) The principal and interest pay-
2	ments on each loan shall commence not
3	later than 1 year after the date the loan
4	was awarded, and each loan shall be fully
5	amortized not later than 10 years after the
6	date of the loan.
7	"(iii) The Loan Fund shall be cred-
8	ited with all payments of principal and in-
9	terest on each loan awarded from the Loan
10	Fund.
11	"(B) To guarantee, or purchase insurance
12	for, a local obligation (all of the proceeds of
13	which finance a project eligible for assistance
14	under this subsection) if the guarantee or pur-
15	chase would improve credit market access or re-
16	duce the interest rate applicable to the obliga-
17	tion involved.
18	"(C) As a source of revenue or security for
19	the payment of principal and interest on rev-
20	enue or general obligation bonds issued by the
21	eligible entity if the proceeds of the sale of the
22	bonds will be deposited into the Loan Fund.
23	"(D) To earn interest on the amounts de-
24	posited into the Loan Fund.
25	"(8) Administration of Loan funds.—

1	"(A) Combined financial administra-
2	TION.—An eligible entity may (as a convenience
3	and to avoid unnecessary administrative costs)
4	combine, in accordance with applicable State
5	law, the financial administration of a Loan
6	Fund established under this subsection with the
7	financial administration of any other revolving
8	fund established by the entity if otherwise not
9	prohibited by the law under which the Loan
10	Fund was established.
11	"(B) Cost of administering fund.—
12	Each eligible entity may annually use not to ex-
13	ceed 4 percent of the funds provided to the en-
14	tity under a grant under this subsection to pay
15	the reasonable costs of the administration of
16	the programs under this section, including the
17	recovery of reasonable costs expended to estab-
18	lish a Loan Fund which are incurred after the
19	date of the enactment of this title.
20	"(C) GUIDANCE AND REGULATIONS.—The
21	National Coordinator shall publish guidance
22	and promulgate regulations as may be nec-
23	essary to carry out the provisions of this sub-
24	section, including—

1	"(i) provisions to ensure that each eli-
2	gible entity commits and expends funds al-
3	lotted to the entity under this subsection
4	as efficiently as possible in accordance with
5	this title and applicable State laws; and
6	"(ii) guidance to prevent waste, fraud,
7	and abuse.
8	"(D) Private Sector Contributions.—
9	"(i) In general.—A Loan Fund es-
10	tablished under this subsection may accept
11	contributions from private sector entities,
12	except that such entities may not specify
13	the recipient or recipients of any loan
14	issued under this subsection. An eligible
15	entity may agree to reimburse a private
16	sector entity for any contribution made
17	under this subparagraph, except that the
18	amount of such reimbursement may not be
19	greater than the principal amount of the
20	contribution made.
21	"(ii) Availability of informa-
22	TION.—An eligible entity shall make pub-
23	licly available the identity of, and amount
24	contributed by, any private sector entity
25	under clause (i) and may issue letters of

1	commendation or make other awards (that
2	have no financial value) to any such entity.
3	"(9) Matching requirements.—
4	"(A) IN GENERAL.—The National Coordi-
5	nator may not make a grant under paragraph
6	(1) to an eligible entity unless the entity agrees
7	to make available (directly or through donations
8	from public or private entities) non-Federal
9	contributions in cash to the costs of carrying
10	out the activities for which the grant is awarded
11	in an amount equal to not less than \$1 for each
12	\$1 of Federal funds provided under the grant.
13	"(B) Determination of amount of
14	NON-FEDERAL CONTRIBUTION.—In determining
15	the amount of non-Federal contributions that
16	an eligible entity has provided pursuant to sub-
17	paragraph (A), the National Coordinator may
18	not include any amounts provided to the entity
19	by the Federal Government.
20	"(10) Reports.—The National Coordinator
21	shall annually submit to the Committee on Health,
22	Education, Labor, and Pensions and the Committee
23	on Finance of the Senate, and the Committee on
24	Energy and Commerce of the House of Representa-
25	tives, a report summarizing the reports received by

1	the National Coordinator from each eligible entity
2	that receives a grant under this subsection.
3	"(c) Competitive Grants for the Implementa-
4	TION OF REGIONAL OR LOCAL HEALTH INFORMATION
5	TECHNOLOGY PLANS.—
6	"(1) In General.—The National Coordinator
7	may award competitive grants to eligible entities to
8	implement regional or local health information plans
9	to improve health care quality and efficiency through
10	the electronic exchange and use of health informa-
11	tion.
12	"(2) Eligibility.—To be eligible to receive a
13	grant under paragraph (1) an entity shall—
14	"(A) facilitate the electronic exchange and
15	use of health information within the local or re-
16	gional area and among local and regional areas;
17	"(B) demonstrate financial need to the Na-
18	tional Coordinator;
19	"(C) demonstrate that one of its principal
20	missions or purposes is to use information tech-
21	nology to improve health care quality and effi-
22	ciency;
23	"(D) adopt bylaws, memoranda of under-
24	standing, or other charter documents that dem-
25	onstrate that the governance structure and de-

1	cisionmaking processes of such entity allow for
2	participation on an ongoing basis by multiple
3	stakeholders within a community, including—
4	"(i) physicians (as defined in section
5	1861(r) of the Social Security Act), includ-
6	ing physicians that provide services to low
7	income populations and populations that
8	are uninsured, underinsured, and medically
9	underserved (including such populations in
10	urban and rural areas);
11	"(ii) hospitals (including hospitals
12	that provide services to low income and un-
13	derserved populations);
14	"(iii) pharmacists and pharmacies;
15	"(iv) health plans;
16	"(v) health centers (as defined in sec-
17	tion 330(b)) and Federally qualified health
18	centers (as defined in section 1861(aa)(4)
19	of the Social Security Act);
20	"(vi) rural health clinics (as defined in
21	section 1861(aa) of the Social Security
22	Act);
23	"(vii) patient or consumer organiza-
24	tions that reflect the population to be
25	served;

1	"(viii) employers;
2	"(ix) public health agencies; and
3	"(x) such other health care providers
4	or other entities, as determined appro-
5	priate by the National Coordinator;
6	"(E) demonstrate the participation, to the
7	extent practicable, of stakeholders in the elec-
8	tronic exchange and use of health information
9	within the local or regional health information
10	plan pursuant to subparagraph (D);
11	"(F) adopt nondiscrimination and conflict
12	of interest policies that demonstrate a commit-
13	ment to open, fair, and nondiscriminatory par-
14	ticipation in the regional or local health infor-
15	mation plan by all stakeholders;
16	"(G) comply with applicable standards and
17	implementation specifications adopted under
18	subtitle A of this title;
19	"(H) prepare and submit to the National
20	Coordinator an application in accordance with
21	paragraph (3); and
22	"(I) agree to provide matching funds in ac-
23	cordance with paragraph (6).
24	"(3) Application.—

1	"(A) In general.—To be eligible to re-
2	ceive a grant under paragraph (1), an entity
3	shall submit to the National Coordinator an ap-
4	plication at such time, in such manner, and
5	containing such information (in addition to in-
6	formation required under subparagraph (B), as
7	the National Coordinator may require.
8	"(B) Required information.—At a
9	minimum, an application submitted under this
10	paragraph shall include—
11	"(i) clearly identified short-term and
12	long-term objectives of the regional or local
13	health information plan;
14	"(ii) an estimate of costs of the hard-
15	ware, software, training, and other services
16	necessary to implement the regional or
17	local health information plan;
18	"(iii) a strategy that includes initia-
19	tives to improve health care quality and ef-
20	ficiency;
21	"(iv) a plan that describes provisions
22	to encourage the electronic exchange and
23	use of health information by all physicians,
24	including single physician practices and

1	small physician groups, participating in the
2	health information plan;
3	"(v) a plan to ensure the privacy and
4	security of individually identifiable health
5	information that is consistent with applica-
6	ble Federal and State law;
7	"(vi) a governance plan that defines
8	the manner in which the stakeholders shall
9	jointly make policy and operational deci-
10	sions on an ongoing basis;
11	"(vii) a financial or business plan that
12	describes—
13	"(I) the sustainability of the
14	plan;
15	"(II) the financial costs and ben-
16	efits of the plan; and
17	"(III) the entities to which such
18	costs and benefits will accrue;
19	"(viii) a plan on how the entity in-
20	volved intends to maintain and support the
21	regional or local health information plan,
22	including the type of resources expected to
23	be involved; and
24	"(ix) in the case of an applicant that
25	is unable to demonstrate the participation

1	of all stakeholders pursuant to paragraph
2	(2)(D), the justification from the entity for
3	any such nonparticipation.
4	"(4) Use of funds.—Amounts received under
5	a grant under paragraph (1) shall be used to estab-
6	lish and implement a regional or local health infor-
7	mation plan in accordance with this subsection.
8	"(5) Preference.—In awarding grants under
9	paragraph (1), the Secretary shall give preference to
10	eligible entities that intend to use amounts received
11	under a grant to establish or implement a regional
12	or local health information plan that encompasses
13	communities with health disparities or areas that
14	serve uninsured, underinsured, and medically under-
15	served individuals (including urban and rural areas).
16	"(6) Matching requirement.—
17	"(A) IN GENERAL.—The National Coordi-
18	nator may not make a grant under this sub-
19	section to an entity unless the entity agrees
20	that, with respect to the costs of carrying out
21	the activities for which the grant is awarded,
22	the entity will make available (directly or
23	through donations from public or private enti-
24	ties) non-Federal contributions toward such
25	costs in an amount equal to not less than 50

1	percent of such costs (\$1 for each \$2 of Federal
2	funds provided under the grant).
3	"(B) Determination of amount con-
4	TRIBUTED.—Non-Federal contributions re-
5	quired under subparagraph (A) may be in cash
6	or in kind, fairly evaluated, including equip-
7	ment, technology, or services. Amounts provided
8	by the Federal Government, or services assisted
9	or subsidized to any significant extent by the
10	Federal Government, may not be included in
11	determining the amount of such non-Federal
12	contributions.
13	"(d) Reports.—Not later than 1 year after the date
14	on which the first grant is awarded under this section,
15	and annually thereafter during the grant period, an entity
16	that receives a grant under this section shall submit to
17	the National Coordinator a report on the activities carried
18	out under the grant involved. Each such report shall in-
19	clude—
20	"(1) a description of the financial costs and
21	benefits of the project involved and of the entities to
22	which such costs and benefits accrue;
23	"(2) an analysis of the impact of the project on
24	health care quality and safety;

1	"(3) a description of any reduction in duplica-
2	tive or unnecessary care as a result of the project in-
3	volved;
4	"(4) a description of the efforts of recipients
5	under this section to facilitate secure patient access
6	to health information;
7	"(5) an analysis of the effectiveness of the
8	project involved on ensuring the privacy and security
9	of individually identifiable health information in ac-
10	cordance with applicable Federal and State law; and
11	"(6) other information as required by the Na-
12	tional Coordinator.
13	"(e) Requirement to Improve Quality of Care
14	AND DECREASE IN COSTS.—The National Coordinator
15	shall annually evaluate the activities conducted under this
16	section and shall, in awarding grants, implement the les-
17	sons learned from such evaluation in a manner so that
18	awards made subsequent to each such evaluation are made
19	in a manner that, in the determination of the National
20	Coordinator, will result in the greatest improvement in
21	quality of care and decrease in costs.
22	"(f) LIMITATION.—An eligible entity may only receive
23	one non-renewable grant under subsection (a), one non-
24	renewable grant under subsection (b), and one non-renew-
25	able grant under subsection (c).

1	"(g) Small Health Care Provider.—For pur-
2	poses of this section, the term 'small health care provider'
3	means a health care provider that has an average of 10
4	or fewer full-time equivalent employees during the period
5	involved.
6	"(h) AUTHORIZATION OF APPROPRIATIONS.—
7	"(1) In general.—For the purpose of car-
8	rying out subsections (a) through (d), there is au-
9	thorized to be appropriated \$115,000,000 for each
10	of the fiscal years 2009 through 2013.
11	"(2) AVAILABILITY.—Amounts appropriated
12	under paragraph (1) shall remain available through
13	fiscal year 2013.
14	"SEC. 3012. DEMONSTRATION PROGRAM TO INTEGRATE IN
15	FORMATION TECHNOLOGY INTO CLINICAL
16	FORMATION TECHNOLOGI INTO CLINICAL
IU	EDUCATION.
17	
17	EDUCATION.
17	EDUCATION. "(a) In General.—The Secretary may award grants
17 18	EDUCATION. "(a) IN GENERAL.—The Secretary may award grants under this section to carry out demonstration projects to
17 18 19	EDUCATION. "(a) IN GENERAL.—The Secretary may award grants under this section to carry out demonstration projects to develop academic curricula integrating qualified health in-
17 18 19 20	"(a) In General.—The Secretary may award grants under this section to carry out demonstration projects to develop academic curricula integrating qualified health information technology in the clinical education of health
17 18 19 20 21	"(a) In General.—The Secretary may award grants under this section to carry out demonstration projects to develop academic curricula integrating qualified health information technology in the clinical education of health professionals. Such awards shall be made on a competitive

1	"(1) submit to the Secretary an application at
2	such time, in such manner, and containing such in-
3	formation as the Secretary may require;
4	"(2) submit to the Secretary a strategic plan
5	for integrating qualified health information tech-
6	nology in the clinical education of health profes-
7	sionals to reduce medical errors and enhance health
8	care quality;
9	"(3) be—
10	"(A) a school of medicine, osteopathic
11	medicine, dentistry, or pharmacy, or a graduate
12	program in behavioral or mental health;
13	"(B) a graduate school of nursing or phy-
14	sician assistant studies;
15	"(C) a consortium of two or more schools
16	described in subparagraph (A) or (B); or
17	"(D) an institution with a graduate med-
18	ical education program in medicine, osteopathic
19	medicine, dentistry, pharmacy, nursing, or phy-
20	sician assistance studies.
21	"(4) provide for the collection of data regarding
22	the effectiveness of the demonstration project to be
23	funded under the grant in improving the safety of
24	patients, the efficiency of health care delivery, and
25	in increasing the likelihood that graduates of the

1	grantee will adopt and incorporate qualified health
2	information technology, in the delivery of health care
3	services; and
4	"(5) provide matching funds in accordance with
5	subsection (d).
6	"(e) Use of Funds.—
7	"(1) In general.—With respect to a grant
8	under subsection (a), an eligible entity shall—
9	"(A) use grant funds in collaboration with
10	2 or more disciplines; and
11	"(B) use grant funds to integrate qualified
12	health information technology into community-
13	based clinical education.
14	"(2) Limitation.—An eligible entity shall not
15	use amounts received under a grant under sub-
16	section (a) to purchase hardware, software, or serv-
17	ices.
18	"(d) Matching Funds.—
19	"(1) In General.—The Secretary may award
20	a grant to an entity under this section only if the
21	entity agrees to make available non-Federal con-
22	tributions toward the costs of the program to be
23	funded under the grant in an amount that is not
24	less than \$1 for each \$2 of Federal funds provided
25	under the grant.

1	"(2) Determination of amount contrib-
2	UTED.—Non-Federal contributions under paragraph
3	(1) may be in cash or in kind, fairly evaluated, in-
4	cluding equipment or services. Amounts provided by
5	the Federal Government, or services assisted or sub-
6	sidized to any significant extent by the Federal Gov-
7	ernment, may not be included in determining the
8	amount of such contributions.
9	"(e) EVALUATION.—The Secretary shall take such
10	action as may be necessary to evaluate the projects funded
11	under this section and publish, make available, and dis-
12	seminate the results of such evaluations on as wide a basis
13	as is practicable.
14	"(f) Reports.—Not later than 1 year after the date
15	of enactment of this title, and annually thereafter, the Sec-
16	retary shall submit to the Committee on Health, Edu-
17	cation, Labor, and Pensions and the Committee on Fi-
18	nance of the Senate, and the Committee on Energy and
19	Commerce of the House of Representatives a report
20	that—
21	"(1) describes the specific projects established
22	under this section; and
23	"(2) contains recommendations for Congress
24	based on the evaluation conducted under subsection
25	(e).

- 1 "(g) AUTHORIZATION OF APPROPRIATIONS.—There
- 2 is authorized to be appropriated to carry out this section,
- 3 \$10,000,000 for each of fiscal years 2009 through 2011.
- 4 "(h) Sunset.—This section shall not apply after
- 5 September 30, 2011.".

6 TITLE II—TESTING OF HEALTH

7 INFORMATION TECHNOLOGY

- 8 SEC. 201. NATIONAL INSTITUTE FOR STANDARDS AND
- 9 TECHNOLOGY TESTING.
- 10 (a) Pilot Testing of Standards and Implemen-
- 11 TATION SPECIFICATIONS.—In coordination with the HIT
- 12 Standards Committee established under section 3003 of
- 13 the Public Health Service Act, as added by section 101,
- 14 with respect to the development of standards and imple-
- 15 mentation specifications under such section, the Director
- 16 of the National Institute for Standards and Technology
- 17 shall test such standards and specifications in order to as-
- 18 sure the efficient implementation and use of such stand-
- 19 ards and specifications.
- 20 (b) Voluntary Testing Program.—In coordina-
- 21 tion with the HIT Standards Committee established under
- 22 section 3003 of the Public Health Service Act, as added
- 23 by section 101, with respect to the development of stand-
- 24 ards and implementation specifications under such sec-
- 25 tion, the Director of the National Institute of Standards

1	and Technology shall support the establishment of a con-
2	formance testing infrastructure, including the develop-
3	ment of technical test beds. The development of this con-
4	formance testing infrastructure may include a program to
5	accredit independent, non-Federal laboratories to perform
6	testing.
7	SEC. 202. RESEARCH AND DEVELOPMENT PROGRAMS.
8	(a) HEALTH CARE INFORMATION ENTERPRISE INTE-
9	GRATION RESEARCH CENTERS.—
10	(1) In general.—The Director of the National
11	Institute of Standards and Technology, in consulta-
12	tion the Director of the National Science Foundation
13	and other appropriate Federal agencies, shall estab-
14	lish a program of assistance to institutions of higher
15	education (or consortia thereof which may include
16	nonprofit entities and Federal Government labora-
17	tories) to establish multidisciplinary Centers for
18	Health Care Information Enterprise Integration.
19	(2) Review; competition.—Grants shall be
20	awarded under this subsection on a merit-reviewed,
21	competitive basis.
22	(3) Purpose.—The purposes of the Centers de-
23	scribed in paragraph (1) shall be—
24	(A) to generate innovative approaches to
25	health care information enterprise integration

1	by conducting cutting-edge, multidisciplinary
2	research on the systems challenges to health
3	care delivery; and
4	(B) the development and use of health in-
5	formation technologies and other complemen-
6	tary fields.
7	(4) Research areas.—Research areas may in-
8	clude—
9	(A) interfaces between human information
10	and communications technology systems;
11	(B) voice-recognition systems;
12	(C) software that improves interoperability
13	and connectivity among health information sys-
14	tems;
15	(D) software dependability in systems crit-
16	ical to health care delivery;
17	(E) measurement of the impact of informa-
18	tion technologies on the quality and productivity
19	of health care;
20	(F) health information enterprise manage-
21	ment;
22	(G) health information technology security
23	and integrity; and
24	(H) relevant health information technology
25	to reduce medical errors.

1	(5) APPLICATIONS.—An institution of higher
2	education (or a consortium thereof) seeking funding
3	under this subsection shall submit an application to
4	the Director of the National Institute of Standards
5	and Technology at such time, in such manner, and
6	containing such information as the Director may re-
7	quire. The application shall include, at a minimum,
8	a description of—
9	(A) the research projects that will be un-
10	dertaken by the Center established pursuant to
11	assistance under paragraph (1) and the respec-
12	tive contributions of the participating entities;
13	(B) how the Center will promote active col-
14	laboration among scientists and engineers from
15	different disciplines, such as information tech-
16	nology, biologic sciences, management, social
17	sciences, and other appropriate disciplines;
18	(C) technology transfer activities to dem-
19	onstrate and diffuse the research results, tech-
20	nologies, and knowledge; and
21	(D) how the Center will contribute to the
22	education and training of researchers and other
23	professionals in fields relevant to health infor-
24	mation enterprise integration.

1	(b) National Information Technology Re-
2	SEARCH AND DEVELOPMENT PROGRAM.—The National
3	High-Performance Computing Program established by
4	section 101 of the High-Performance Computing Act of
5	1991 (15 U.S.C. 5511) shall coordinate Federal research
6	and development programs related to the development and
7	deployment of health information technology, including ac-
8	tivities related to—
9	(1) computer infrastructure;
10	(2) data security;
11	(3) development of large-scale, distributed, reli-
12	able computing systems;
13	(4) wired, wireless, and hybrid high-speed net-
14	working;
15	(5) development of software and software-inten-
16	sive systems;
17	(6) human-computer interaction and informa-
18	tion management technologies; and
19	(7) the social and economic implications of in-
20	formation technology.
21	TITLE III—PRIVACY AND
22	SECURITY PROVISIONS
23	SEC. 300. DEFINITIONS.
24	In this title, except as specified otherwise:

1	(1) Breach.—The term "breach" means the
2	unauthorized acquisition or disclosure of protected
3	health information which compromises the security,
4	privacy, or integrity of protected health information
5	maintained by or on behalf of a person. Such term
6	does not include any unintentional acquisition of
7	such information by an employee or agent of the
8	covered entity or business associate involved if such
9	acquisition was made in good faith and within the
10	course and scope of the employment or other con-
11	tractual relationship of such employee or agent, re-
12	spectively, with the covered entity or business asso-
13	ciate and if such information is not further acquired,
14	used, or disclosed by such employee or agent.
15	(2) Business associate.—The term "business
16	associate" has the meaning given such term in sec-
17	tion 160.103 of title 45, Code of Federal Regula-
18	tions.
19	(3) COVERED ENTITY.—The term "covered en-
20	tity" has the meaning given such term in section
21	160.103 of title 45, Code of Federal Regulations.
22	(4) DISCLOSE.—The terms "disclose" and "dis-
23	closure" have the meaning given the term "disclo-
24	sure" in section 160.103 of title 45, Code of Federal
25	Regulations.

1	(5) Encryption.—The term "encryption" has
2	the meaning given such term in section 164.304 of
3	title 45, Code of Federal Regulations.
4	(6) Health care operations.—The term
5	"health care operation" has the meaning given such
6	term in section 164.501 of title 45, Code of Federal
7	Regulations.
8	(7) HEALTH CARE PROVIDER.—The term
9	"health care provider" has the meaning given such
10	term in section 160.103 of title 45, Code of Federal
11	Regulations.
12	(8) Personal Health Record.—The term
13	"personal health record" means an electronic record
14	of individually identifiable health information on an
15	individual that is drawn from multiple sources and
16	that is managed, shared, and controlled by or for the
17	individual.
18	(9) PROTECTED HEALTH INFORMATION.—The
19	term "protected health information" has the mean-
20	ing given such term under section 160.103 of title
21	45, Code of Federal Regulations.
22	(10) Secretary.—The term "Secretary"
23	means the Secretary of Health and Human Services.

1	(11) Security.—The term "security" has the
2	meaning given such term in section 164.304 of title
3	45, Code of Federal Regulations.
4	(12) STATE.—The term "State" means each of
5	the several States, the District of Columbia, Puerto
6	Rico, the Virgin Islands, Guam, American Samoa,
7	and the Northern Mariana Islands.
8	(13) Use.—The term "use" has the meaning
9	given such term in section 160.103 of title 45, Code
10	of Federal Regulations.
11	(14) Vendor of Personal Health
12	RECORDS.—The term "vendor" means an entity that
13	offers or maintains a personal health record and
14	that is not a covered entity.
15	Subtitle A—Security Provisions
16	SEC. 301. APPLICATION OF SECURITY PROVISIONS AND
17	PENALTIES TO BUSINESS ASSOCIATES OF
18	COVERED ENTITIES; ANNUAL GUIDANCE ON
19	SECURITY PROVISIONS.
20	(a) Application of Security Provisions.—Sec-
21	tions 164.308, 164.310, and 164.312 of title 45, Code of
22	Federal Regulations, shall apply to a business associate
23	of a covered entity in the same manner that such sections
24	apply to the covered entity.

- 1 (b) Application of Civil and Criminal Pen-
- 2 ALTIES.—Sections 1176 and 1177 of the Social Security
- 3 Act (42 U.S.C. 1320d-5, 1320d-6) shall apply to a busi-
- 4 ness associate of a covered entity with respect to a section
- 5 applied under subsection (a) to such business associate in
- 6 the same manner that such sections apply to a covered
- 7 entity with respect to such section.
- 8 (c) Annual Guidance.—For the first year begin-
- 9 ning after the date of the enactment of this Act and annu-
- 10 ally thereafter, the Secretary of Health and Human Serv-
- 11 ices shall, in consultation with industry stakeholders, an-
- 12 nually issue guidance on the latest safeguard technologies
- 13 for use in carrying out the sections described in subsection
- 14 (a).

15 SEC. 302. NOTIFICATION IN THE CASE OF BREACH.

- 16 (a) In General.—A covered entity that accesses,
- 17 maintains, retains, modifies, records, stores, destroys, or
- 18 otherwise holds, uses, or discloses unencrypted protected
- 19 health information (as defined in subsection (h)) shall, in
- 20 the case of a breach of such information that is discovered
- 21 by the covered entity, notify each individual whose
- 22 unencrypted protected health information has been, or is
- 23 reasonably believed by the covered entity to have been,
- 24 accessed or acquired as a result of such breach.

1	(b) Notification of Covered Entity by Busi-
2	NESS ASSOCIATE.—A business associate of a covered enti-
3	ty that accesses, maintains, retains, modifies, records,
4	stores, destroys, or otherwise holds, uses, or discloses
5	unencrypted protected health information shall, following
6	the discovery of a breach of such information, notify the
7	covered entity of such breach. Such notice shall include
8	the identification of each individual whose unencrypted
9	protected health information has been, or is reasonably be-
10	lieved to have been, accessed or acquired during such
11	breach.
12	(c) Breaches Treated as Discovered.—For pur-
13	poses of this section, a breach shall be treated as discov-
14	ered by a covered entity or by a business associate as of
15	the first day on which such breach is known to such entity
16	or associate, respectively, (including any person that is an
17	employee, officer, or other agent of such entity or asso-
18	ciate, respectively) or should reasonably have been known
19	to such entity or associate (or person) to have occurred.
20	(d) Timeliness of Notification.—
21	(1) In General.—All notifications required
22	under this section shall be made without unreason-
23	able delay and in no case later than 60 calendar
24	days after the discovery of a breach by the covered

1	entity involved (or business associate involved in the
2	case of a notification required under subsection (b)).
3	(2) Burden of Proof.—The covered entity in-
4	volved (or business associate involved in the case of
5	a notification required under subsection (b)), shall
6	have the burden of demonstrating that all notifica-
7	tions were made as required under this subtitle, in-
8	cluding evidence demonstrating the necessity of any
9	delay.
10	(e) Methods of Notice.—
11	(1) Individual notice.—Notice required
12	under this section to be provided to an individual,
13	with respect to a breach, shall be provided promptly
14	and in the following form:
15	(A) Written notification by first-class mail
16	to the individual (or the next of kin of the indi-
17	vidual if the individual is deceased) at the last
18	known address of the individual or the next of
19	kin, respectively, or, if specified as a preference
20	by the individual, by electronic mail. The notifi-
21	cation may be provided in one or more mailings
22	as information is available.
23	(B) In the case where there is insufficient,
24	or out-of-date contact information that pre-
25	cludes direct written (or, if specified by the in-

1	dividual under subparagraph (A), electronic)
2	notification to the individual, a substitute form
3	of notice shall be provided, including a con-
4	spicuous posting on the home page of the Web
5	site of the covered entity involved or notice in
6	major print or broadcast media, including
7	major media in geographic areas where the in-
8	dividuals affected by the breach likely reside.
9	Such a notice in media will include a toll-free
10	phone number where an individual can learn
11	whether or not the individual's unencrypted
12	protected health information is possibly in-
13	cluded in the breach.
14	(C) In any case deemed by the covered en-
15	tity involved to require urgency because of pos-
16	sible imminent misuse of unencrypted protected
17	health information, the covered entity, in addi-
18	tion to notice provided under subparagraph (A),
19	may provide information to individuals by tele-
20	phone or other means, as appropriate.
21	(2) Media notice.—Notice shall be provided
22	to prominent media outlets serving a State or juris-
23	diction, following the discovery of a breach described
24	in subsection (a), if the unencrypted protected
25	health information of more than 500 residents of

1	such State or jurisdiction is, or is reasonably be-
2	lieved to have been, accessed or acquired during
3	such breach.
4	(3) Notice to secretary.—Notice shall be
5	provided to the Secretary by covered entities of
6	unencrypted protected health information that has
7	been acquired or disclosed in a breach.
8	(4) Posting on hhs public website.—The
9	Secretary shall make available to the public on the
10	Internet website of the Department of Health and
11	Human Services a list that identifies each covered
12	entity involved in a breach described in subsection
13	(a) in which the unencrypted protected health infor-
14	mation of more than 1,000 individuals is acquired or
15	disclosed.
16	(f) CONTENT OF NOTIFICATION.—Regardless of the
17	method by which notice is provided to individuals under
18	this section, notice of a breach shall include, to the extent
19	possible, the following:
20	(1) A brief description of what happened, in-
21	cluding the date of the breach and the date of the
22	discovery of the breach, if known.
23	(2) A description of the types of unencrypted
24	protected health information that were involved in
25	the breach (such as full name, Social Security num-

1 ber, date of birth, home address, account number, or 2 disability code). (3) The steps individuals should take to protect 3 4 themselves from potential harm resulting from the 5 breach. 6 (4) A brief description of what the covered enti-7 ty involved is doing to investigate the breach, to 8 mitigate losses, and to protect against any further 9 breaches. 10 (5) Contact procedures for individuals to ask 11 questions or learn additional information, which 12 shall include a toll-free telephone number, an e-mail 13 address, Web site, or postal address. 14 (g) Delay of Notification Authorized for Law 15 Enforcement Purposes.—If a law enforcement official determines that a notification, notice, or posting required 16 under this section would impede a criminal investigation 18 or cause damage to national security, such notification, 19 notice, or posting shall be delayed in the same manner 20 as provided under section 164.528(a)(2) of title 45, Code 21 of Federal Regulations, in the case of a disclosure covered 22 under such section. 23 (h) Unencrypted Protected Health Informa-TION DEFINED.—For purposes of this section, the term

1	"unencrypted protected health information" means pro-
2	tected health information that is not protected—
3	(1) through the use of encryption; or
4	(2) through the use of a technology specified by
5	the Secretary as being at least as effective as
6	encryption for purposes of rendering protected
7	health information indecipherable without authoriza-
8	tion.
9	SEC. 303. EDUCATION ON HEALTH INFORMATION PRIVACY
10	AND REPORT ON COMPLIANCE.
11	(a) REGIONAL OFFICE PRIVACY ADVISORS.—Not
12	later than 6 months after the date of the enactment of
13	this Act, the Secretary shall designate an individual in
14	each regional office of the Department of Health and
15	Human Services to offer guidance and education to cov-
16	ered entities, business associates, and individuals on their
17	rights and responsibilities related to Federal privacy re-
18	quirements for protected health information.
19	(b) Report on Compliance.—
20	(1) In general.—For the first year beginning
21	after the date of the enactment of this Act and an-
22	nually thereafter, the Secretary shall prepare and
23	submit to Congress a report concerning complaints
24	of alleged violations of the provisions of sections 301
25	and 302, the provisions of subtitle B, and the provi-

1	sions of subparts C and E of title 45, Code of Fed-
2	eral Regulations that are received by the Secretary
3	during the year for which the report is being pre-
4	pared. Each such report shall include, with respect
5	to such complaints received during the year—
6	(A) the number of such complaints;
7	(B) the resolution or disposition of such
8	complaints;
9	(C) the amount of civil money penalties
10	imposed with respect to such complaints, as ap-
11	plicable;
12	(D) the number of compliance reviews con-
13	ducted and the outcome of each such review;
14	(E) the number of subpoenas or inquiries
15	issued; and
16	(F) the Secretary's plan for improving
17	compliance with and enforcement of such provi-
18	sions for the following year.
19	(2) AVAILABILITY TO PUBLIC.—Each report
20	under paragraph (1) shall be made available to the
21	public on the Internet website of the Department of
22	Health and Human Services.
23	(e) Education Initiative on Uses of Health In-
24	FORMATION.—

1	(1) In General.—The Office for Civil Rights
2	within the Department of Health and Human Serv-
3	ices shall develop and maintain a multi-faceted na-
4	tional education initiative to enhance public trans-
5	parency regarding the uses of protected health infor-
6	mation, including programs to educate individuals
7	about the potential uses of their health information
8	and effects of such uses. Such programs shall be
9	conducted in a variety of languages and present in-
10	formation in a clear and understandable manner.
11	(2) Authorization of appropriations.—
12	There is authorized to be appropriated to carry out
13	paragraph (1), \$10,000,000 for the period of fiscal
14	years 2009 through 2013.
15	Subtitle B—Improved Privacy Pro-
16	visions and Additional Security
17	Provisions
18	SEC. 311. APPLICATION OF PENALTIES TO BUSINESS ASSO-
19	CIATES OF COVERED ENTITIES FOR VIOLA-
20	TIONS OF PRIVACY CONTRACT REQUIRE-
21	MENTS.
22	(a) Application of Contract Requirements.—
23	In the case of a business associate of a covered entity that
24	obtains or creates protected health information pursuant
25	to a written contract (or other written arrangement) de-

- 1 scribed in section 164.502(e)(2) of title 45, Code of Fed-
- 2 eral Regulations, with such covered entity, the business
- 3 associate may use and disclose such protected health infor-
- 4 mation only if such use or disclosure, respectively, is in
- 5 compliance with each applicable requirement of section
- 6 164.504(e) of such title.
- 7 (b) Application of Knowledge Elements Asso-
- 8 CIATED WITH CONTRACTS.—Section 164.504(e)(1)(ii) of
- 9 title 45, Code of Federal Regulations, shall apply to a
- 10 business associate described in subsection (a), with respect
- 11 to compliance with such subsection, in the same manner
- 12 that such section applies to a covered entity, with respect
- 13 to compliance with the standards in sections 164.502(e)
- 14 and 164.504(e) of such title, except that in applying such
- 15 section 164.504(e)(1)(ii) each reference to the business as-
- 16 sociate, with respect to a contract, shall be treated as a
- 17 reference to the covered entity involved in such contract.
- 18 (c) Application of Civil and Criminal Pen-
- 19 ALTIES.—In the case of a business associate that violates
- 20 any provision of subsection (a) or (b), the provisions of
- 21 sections 1176 and 1177 of the Social Security Act shall
- 22 apply to the business associate with respect to such viola-
- 23 tion in the same manner as such provisions apply to a
- 24 person who violates a provision of part C of title XI of
- 25 such Act.

1	SEC. 312. RESTRICTIONS ON CERTAIN DISCLOSURES OF
2	HEALTH INFORMATION; ACCOUNTING OF
3	CERTAIN PROTECTED HEALTH INFORMATION
4	DISCLOSURES.
5	(a) Requested Restrictions on Certain Dis-
6	CLOSURES OF HEALTH INFORMATION.—In the case that
7	an individual requests under paragraph $(a)(1)(i)(A)$ of
8	section 164.522 of title 45, Code of Federal Regulations,
9	that a covered entity restrict the disclosure of the pro-
10	tected health information of the individual, notwith-
11	standing paragraph (a)(1)(ii) of such section, the covered
12	entity must comply with the requested restriction if—
13	(1) except as otherwise required by law, the dis-
14	closure is to a health plan for purposes of carrying
15	out payment or health care operations (and is not
16	for purposes of carrying out treatment); and
17	(2) the protected health information pertains
18	solely to a health care item or service for which the
19	health care provider involved has been paid out of
20	pocket in full.
21	(b) Disclosures Required to Be Limited to
22	THE LIMITED DATA SET OR THE MINIMUM NEC-
23	ESSARY.—
24	(1) In general.—A covered entity shall be
25	treated as being in compliance with section
26	164.502(b)(1) of title 45. Code of Federal Regula-

1	tions, with respect to the use, disclosure, or request
2	of protected health information described in such
3	section, only if the covered entity makes reasonable
4	efforts to limit such protected health information to
5	the limited data set (as defined in section
6	164.514(e)(2) of such title) or, if needed by such en-
7	tity, to the minimum necessary to accomplish the in-
8	tended purpose of such use, disclosure, or request
9	respectively.
10	(2) Application of exceptions.—The excep-
11	tions described in section $164.502(b)(2)$ of title 45
12	Code of Federal Regulations, shall apply to the re-
13	quirement under paragraph (1) as of the effective
14	date described in section 322 in the same manner
15	that such exceptions apply to section 164.502(b)(1)
16	of such title before such date.
17	(c) Accounting of Certain Protected Health
18	Information Disclosures Required if Covered En-
19	TITY USES ELECTRONIC MEDICAL RECORD.—
20	(1) IN GENERAL.—In the case that a covered
21	entity uses or maintains an electronic medical record
22	with respect to protected health information, the ex-
23	ception under section 164.528(a)(1)(i) of title 45
24	Code of Federal Regulations, shall not apply to dis-

1	closures (other than oral disclosures) made by such
2	entity of such information.
3	(2) Electronic medical record defined.—
4	For purposes of paragraph (1), the term "electronic
5	medical record" means an electronic record of indi-
6	vidually identifiable health information on an indi-
7	vidual that is created, gathered, managed, and con-
8	sulted by authorized clinicians and staff within a
9	single organization.
10	(3) Effective date.—The provisions of this
11	subsection shall apply to disclosures made by a cov-
12	ered entity on or after the date specified under sec-
13	tion 322.
14	(d) Application of Consent Requirements for
15	CERTAIN USES AND DISCLOSURES BY HEALTH CARE
16	PROVIDERS WITH ELECTRONIC MEDICAL RECORDS.—
17	(1) In general.—In applying section 164.506
18	of title 45, Code of Federal Regulations, in the case
19	of a covered entity that is a health care provider,
20	with respect to protected health information of an
21	individual that is used or maintained by such entity
22	in an electronic medical record (as defined in sub-
23	section (c)(2)), such covered entity may not use or
24	disclose such protected health information for pur-
25	poses of health care operations unless the covered

1	entity obtains the consent of the individual to dis-
2	close such information for such purposes and any
3	such consent shall be revocable by the individual at
4	any time.
5	(2) Effective date.—The provisions of this
6	subsection shall apply to disclosures made by a cov-
7	ered entity on or after the date specified under sec-
8	tion 322.
9	SEC. 313. CONDITIONS ON CERTAIN CONTACTS AS PART OF
10	HEALTH CARE OPERATIONS.
11	(a) In General.—A communication by a covered en-
12	tity or business associate that is about a product or service
13	and that encourages recipients of the communication to
14	purchase or use the product or service shall not be consid-
15	ered a health care operation for purposes of subpart E
16	of part 164 of title 45, Code of Federal Regulations, un-
17	less the communication is made as described in subpara-
18	graph (i), (ii), or (iii) of paragraph (1) of the definition
19	of marketing in section 164.501 of such title. A covered
20	entity or business associate may not receive direct pay-
21	ment for any such communication made as described in
22	such subparagraph (i), (ii), or (iii).
23	(b) Effective Date.—Subsection (a) shall apply to
24	contracting occurring on or after the effective date speci-
25	fied under section 322.

1	SEC. 314. STUDY ON APPLICATION OF PRIVACY AND SECU-
2	RITY REQUIREMENTS TO VENDORS OF PER-
3	SONAL HEALTH RECORDS.
4	Not later than one year after the date of the enact-
5	ment of this Act, the Secretary, in consultation with the
6	Federal Trade Commission, shall submit to Congress rec-
7	ommendations—
8	(1) to identify requirements relating to security,
9	privacy, and notification in the case of a breach of
10	security or privacy (including the applicability of an
11	exemption to notification in the case of protected
12	health information which has been rendered indeci-
13	pherable through the use of encryption or alternative
14	technologies) that should be applied to vendors of
15	personal health records and to third party service
16	providers that such vendors make available to indi-
17	viduals with personal health records offered or main-
18	tained by such vendor, with respect to information
19	in such a record so offered or maintained; and
20	(2) to determine which Federal government
21	agency is best equipped to enforce such requirements
22	recommended to be applied to such vendors of per-
23	sonal health records and such third party service
24	providers.

1	SEC. 315. TEMPORARY BREACH NOTIFICATION REQUIRE-
2	MENT FOR VENDORS OF PERSONAL HEALTH
3	RECORDS.
4	(a) In General.—In accordance with subsection (c),
5	each vendor of personal health records shall, following the
6	discovery of a breach of security of unencrypted individ-
7	ually identifiable health information in such records main-
8	tained or offered by such vendor—
9	(1) notify each individual who is a citizen or
10	resident of the United States whose unencrypted in-
11	dividually identifiable health information was ac-
12	quired by an unauthorized person as a result of such
13	a breach of security; and
14	(2) notify the Federal Trade Commission.
15	(b) Notification of Vendors of Personal
16	HEALTH RECORDS BY THIRD PARTY SERVICE PRO-
17	VIDERS.—A third party service provider that is made
18	available by a vendor of personal health records to individ-
19	uals with such records maintained or offered by such ven-
20	dor and that accesses, maintains, retains, modifies,
21	records, stores, destroys, or otherwise holds, uses, or dis-
22	closes unencrypted individually identifiable health infor-
23	mation in such records shall, following the discovery of
24	a breach of security of such information, notify such ven-
25	dor of such breach. Such notice shall include the identi-
26	fication of each individual whose unencrypted individually

- 1 identifiable health information has been, or is reasonably
- 2 believed to have been, accessed or acquired during such
- 3 breach.
- 4 (c) Application of Requirements for Timeli-
- 5 NESS, METHOD, AND CONTENT OF NOTIFICATIONS.—
- 6 Subsections (c), (d), (e), and (f) of section 302 shall apply
- 7 to a notification required under subsection (a) and a ven-
- 8 dor of personal health records and a third party service
- 9 provider described in subsection (b), with respect to a
- 10 breach of security under subsection (a) of unencrypted in-
- 11 dividually identifiable health information in such records
- 12 maintained or offered by such vendor, in the same manner
- 13 that such subsections apply to a notification required
- 14 under such section and a covered entity and a business
- 15 associate of such covered entity, with respect to a breach
- 16 under such section of unencrypted protected health infor-
- 17 mation held, used, or disclosed by such covered entity.
- 18 (d) Notification of the Secretary.—Upon re-
- 19 ceipt of a notification of a breach of security under sub-
- 20 section (a)(2), the Federal Trade Commission shall notify
- 21 the Secretary of such breach.
- 22 (e) Enforcement.—A violation of subsection (a) or
- 23 (b) shall be treated as an unfair and deceptive act or prac-
- 24 tice in violation of a regulation under section 18(a)(1)(B)
- 25 of the Federal Trade Commission Act (15 U.S.C.

1	57a(a)(1)(B)) regarding unfair or deceptive acts or prac-
2	tices.
3	(f) Definitions.—For purposes of this section:
4	(1) Breach of Security.—The term "breach
5	of security" means, with respect to unencrypted in-
6	dividually identifiable health information of an indi-
7	vidual in a personal health record, acquisition of
8	such information without the authorization of the in-
9	dividual.
10	(2) Individually identifiable health in-
11	FORMATION.—The term "individually identifiable
12	health information" has the meaning given such
13	term in section 1171(6) of the Social Security Act
14	(42 U.S.C. 1320d(6)).
15	(3) Unencrypted individually identifi-
16	ABLE HEALTH INFORMATION.—The term
17	"unencrypted individually identifiable health infor-
18	mation" means individually identifiable health infor-
19	mation that is not protected—
20	(A) through the use of encryption; or
21	(B) through the use of a technology speci-
22	fied by the Secretary as being at least as effec-
23	tive as encryption for purposes of rendering in-
24	dividually identifiable health information indeci-
25	pherable without authorization.

1	(g) Effective Date.—The provisions of this sec-
2	tion shall apply to breaches of security occurring during
3	the 2-year period beginning on the date of the enactment
4	of this Act.
5	SEC. 316. BUSINESS ASSOCIATE CONTRACTS REQUIRED
6	FOR CERTAIN ENTITIES.
7	Each organization, with respect to a covered entity,
8	that provides data transmission of protected health infor-
9	mation to such entity and that requires access on a routine
10	basis to such protected health information, such as a
11	Health Information Exchange, Regional Health Informa-
12	tion Organization, or E-prescribing Gateway, is required
13	to enter into a written contract (or other written arrange-
14	ment) described in section 164.502(e)(2) of title 45, Code
15	of Federal Regulations, with such entity and shall be
16	treated as a business associate of the covered entity for
17	purposes of section 311.
18	SEC. 317. GUIDANCE ON IMPLEMENTATION SPECIFICATION
19	TO DE-IDENTIFY PROTECTED HEALTH INFOR-
20	MATION.
21	Not later than 12 months after the date of the enact-
22	ment of this Act, the Secretary shall, in consultation with
23	stakeholders, issue guidance on how best to implement the
24	requirements for the de-identification of protected health

- 1 information under section 164.514(b) of title 45, Code of
- 2 Federal Regulations.
- 3 SEC. 318. GAO REPORT ON TREATMENT DISCLOSURES.
- 4 Not later than one year after the date of the enact-
- 5 ment of this Act, the Comptroller General of the United
- 6 States shall submit to Congress a report on the best prac-
- 7 tices related to the disclosure among health care providers
- 8 of protected health information of an individual for pur-
- 9 poses of treatment of such individual. Such report shall
- 10 include an examination of the best practices implemented
- 11 by States and by other entities, such as health information
- 12 exchanges and regional health information organizations,
- 13 including an examination of the extent to which such best
- 14 practices are successful with respect to the quality of the
- 15 resulting health care provided to the individual and with
- 16 respect to the ability of the health care provider to manage
- 17 such best practices.
- 18 SEC. 319. CLARIFICATION OF APPLICATION OF WRONGFUL
- 19 **DISCLOSURES CRIMINAL PENALTIES.**
- 20 Section 1177(a) of the Social Security Act (42 U.S.C.
- 21 1320d-6(a)) is amended by adding at the end the following
- 22 new sentence: "For purposes of the previous sentence, a
- 23 person (including an employee or other individual) shall
- 24 be considered to have obtained or disclosed individually
- 25 identifiable health information in violation of this part if

- 1 the information is maintained by a covered entity (as de-
- 2 fined in the HIPAA privacy regulation described in section
- 3 1180(b)(3)) and the individual obtained or disclosed such
- 4 information without authorization.".

5 Subtitle C—Relationship to Other

6 Laws; Clarification; Effective Date

- 7 SEC. 321. RELATIONSHIP TO OTHER LAWS.
- 8 (a) Application of HIPAA State Preemption.—
- 9 Section 1178 of the Social Security Act (42 U.S.C. 1320d-
- 10 7) shall apply to a provision or requirement under this
- 11 title in the same manner that such section applies to a
- 12 provision or requirement under part C of title XI of such
- 13 Act or a standard or implementation specification adopted
- 14 or established under sections 1172 through 1174 of such
- 15 Act.
- 16 (b) Health Insurance Portability and Ac-
- 17 COUNTABILITY ACT.—The standards governing the pri-
- 18 vacy and security of individually identifiable health infor-
- 19 mation promulgated by the Secretary under sections
- 20 262(a) and 264 of the Health Insurance Portability and
- 21 Accountability Act of 1996 shall remain in effect to the
- 22 extent that they are consistent with this title. The Sec-
- 23 retary shall by rule amend such Federal regulations as re-
- 24 quired to make such regulations consistent with this title.

1 SEC. 322. EFFECTIVE DATE.

- 2 The provisions of this title (other than sections
- 3 301(c), 303, 314, 315, 317, 318, and 319) shall take ef-
- 4 fect on the date that is 12 months after the date of the
- 5 enactment of this Act.